

Developing a Net Gain Policy in an Emerging Plan

David Scully CMLI
Landscape and Biodiversity Officer
Tunbridge Wells Borough Council



Wood Golden Chiddingstone Causeway Leigh B2027
10 hiddingstone SSSI's Hawkenbury Headcorn Dousthur Collaboration Staplehurst Staplehurst Milebush Cross at Hand Hawkenbury Headcorn Staplehurst Staplehurst Marden S
17 Sites of Local Nature Conservation Value 5 Local Nature Reserves
10 Roadside Nature Reserves
Historic Parks and Gardens 3000 Listed buildings
5, 391ha (16.27%) Ancient Woodland Natura 2000 sites
dgate davis Argas Hill Roadins Mill Stonegate Hurst Stonegate Hurst
Key species: badgers, birds, bats, dormice, great crested newts and reptiles.
Council Hadiow) Robertsbridge Wells Borough Council



Moving from No Net Loss to Net Gains for Biodiversity

What does no net loss look like?





Core Policy 4

- 3. A hierarchical approach to nature conservation and the protection of biodiversity and geodiversity will be applied across the sites and habitats of national, regional and local importance within the Borough. The objective will be **to avoid net loss of biodiversity** and geodiversity across the Borough as a whole
- 4. Opportunities and locations for biodiversity enhancements will be identified and pursued by the creation, protection, enhancement, extension and management of green corridors and through the development of green infrastructure networks in urban and rural areas to improve connectivity between habitats



Rye Road, Hawkhurst Landscape Masterplan



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Jrawing Landscape Masterplan

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Yonge Chose Emilingh, 5050 95X 1,02382 025300

ACD ENVIRONMENTAL Ecology Archaeology















The Local Plan Challenge:

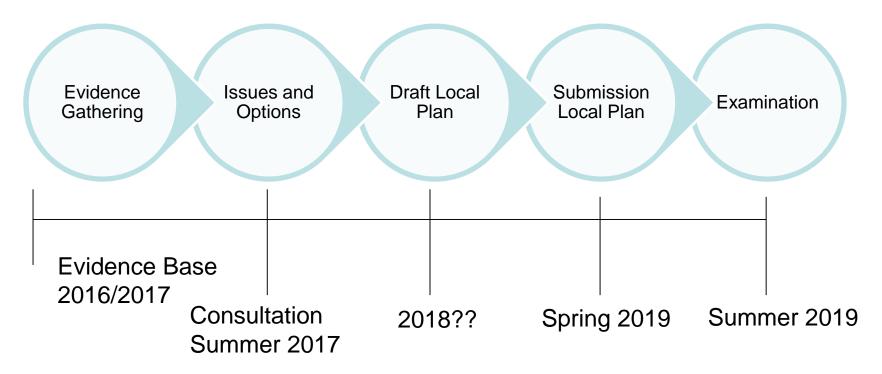


More homes, more biodiversity, more quickly with fewer resources!

The Players: **BEESON HOUSE** Save Tudeley & the Parish of Capel from 4,000+



How we approached a new Local Plan and our members



TUNBRIDGE WELLS BOROUGH LOCAL PLAN

A NEW EVIDENCE BASE AND POLICY REVIEW FOR THE NATURAL ENVIRONMENT

Tuesday 5th April 2016 10.30am, till 12.30pm Calverley House Business and Conference Centre - Bayham Suite http://www.calverleyhouse.co.uk/ 55 Calverley Road, Tunbridge Wells, Kent TN1 2TU Tel: 01892 704000

INVITEES

RSPB

Woodland Trust

Kent Wildlife Trust

Environment Agency

Natural England

High Weald AONB Unit

Kent Nature Partnership

Forestry Commission

Kent Reptile & Amphibian Group

AGENDA

- 1) Welcome and Introduction
- 2) Our Local Plan process
- 3) Overview of Current Local Plan documents and status
- 4) Sustainability Assessment update
- 5) Themed discussions
 - Woodland
 - Water (not flooding)
 - · Habitats and species
 - Landscape
 - Urban environment
 - · Other (e.g. Lighting, noise, soils etc)
- 6) Available Guidance and best practice.
- 7) Proposed studies
- 8) Proposed policies
- 9) Future consultation and involvement.



Private & Confidential Contact Officer: Stephen Baughen
To: Members of the Planning Policy Working Group

Tel: 01892 554482

(Copied to all other Members for information)

PLANNING POLICY WORKING GROUP: 27 NOVEMBER 2018

(for full list of Members, see list below)

Date: 20 November 2018

Email: planning.policy@tunbridgewells.gov.uk

Dear Councillor

Please find below an Agenda for the next Planning Policy Working Group meeting, to be held on Tuesday 27 November 2018 commencing at 10:00 in Committee Room A. Please can any spologies be sent directly to Kate Jelly (kste. jelly@tunbridgewells.gov.uk),

Agenda

Item	Title	Presenting officer	Presentation	Suggested start time	Suggested finish time
1	Apologies			10.00	
2	Declarations of Interest				
3	Minutes of 30 October meeting				10.05
4	Affordable Housing	Steve Baughen, Michael Hammacott & Sarah Lewis	Powerpoint	10.05	10.30
5	Future provision of schools	Ellen Gilbert	Pawerpoint	10.30	11.00
6	Ashdown Forest final	David Scully & Tom Vint	Verbal	11.00	11.10
7	Landscape final	David Scully & Tom Vint	Verbal	11.10	11.20
8	Lighting and Dark Skies	David Scully & Tom Vint	Verbal	11.20	11.40
9	Garden settlements update	Steve Baughen	Verbal	11.40	11.55
10	Planning Performance Agreements	Steve Baughen	Verbal	11.55	12.15
11	Update: Bidborough PC workshop	Ellen Gilbert/Deborah Dixon	Verbal	12.15	12.20
12	Update: Sandhurst PC workshop	Ellen Gilbert/Deborah Dixon	Verbal	12.20	12.30

Planning Services

Planning Policy

Town Hall Royal Tunbridge Wells Kent TN1 1RS
Telephone 01892 526121 Milolcom 01892 545449 DX 3929 Tunbridge Wells
e-mail planning.policy@tunbridgewells.gov.uk





Conversations with members....



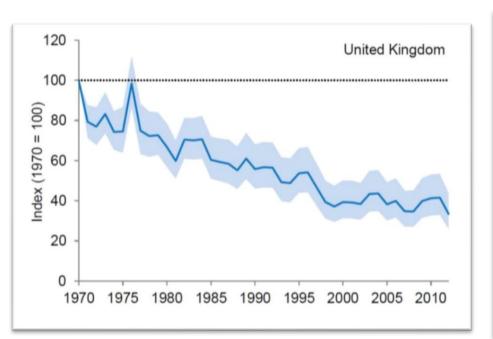


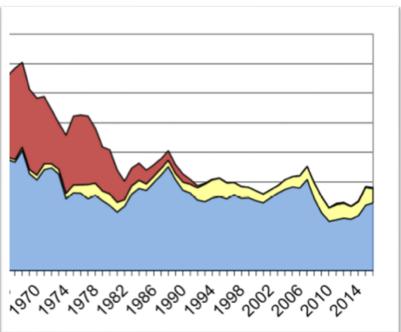
"maintain and enhance the natural world" or face disaster

"leave the environment in a better condition than we found it"

(Michael Gove 'delivering a green Brexit' in July 2017)









"Sparrow numbers 'plummet by 68%" Thursday, 20 November 2008 BBC News website

"UK biodiversity still in decline" Monday, 6 April 2009 BBC News website

"Alarming decline in England's biodiversity"
The Ecologist 11 March 2010

"One in 10 UK wildlife species faces extinction" Guardian Wednesday 14 September 2016



NPPF:

"boost significantly the supply of housing" (Para 47).

The NPPF expects the pursuit of sustainable development to, amongst other things, move "from a net loss of biodiversity to achieving net gains for nature" (para 9).

To achieve these twin aims of more houses and more Wells Borough biodiversity the government are relying upon a practice referred to as biodiversity offsetting:

"Biodiversity offsets are conservation activities that are designed to give biodiversity benefits to compensate for losses - ensuring that when a development damages nature (and this damage cannot be avoided or mitigated) new nature sites will be created".

DEFRA Website: Biodiversity Offsetting Published 9 April 2013 accessed 12/1/2017 https://www.gov.uk/government/collections/biodiversity-offsetting

Biodiversity Net Gain
Good practice principles for development
CIRIA/CIEEM/IEMA



Biodiversity Net Gain

Good practice principles for development









How to measure biodiversity to calculate net gain?

There is no universal method to measure the resulting net gain or loss for biodiversity and if there is a loss the quantum or quality of the biodiversity offsetting required.

Value of 1 h		Habitat distinctiveness									
"biodiversit	ty units"	Low (2)	Medium (4)	High (6)							
Habitat	Good (3)	6	12	18							
quality	Moderate (2)	4	8	12							
	Poor (1)	2	4	6							

Draft Policy for Biodiversity Net Gain



Policy EN 11

Net Gains for Nature: biodiversity

Development will only be permitted where it meets all of the following criteria:

- It can demonstrate to the satisfaction of the Council through the application of an acceptable method of measurement, or impact assessments, that completion of the development will result in a measurable long term net gain for biodiversity;
- It can be demonstrated that the proposals have adopted a strict approach to the mitigation hierarchy (i.e. avoid, mitigate, compensate) and are able to justify all unavoidable impacts on biodiversity; and
- The proposed measures for mitigation, compensation, and/or net gain are acceptable to the Council in terms of design and location, and are secured for the lifetime of the development with appropriate funding mechanisms that are capable of being secured by condition and/or legal agreement.

Tunbridge Wells Borough Council

Policy EN 11 Net Gains for Nature: biodiversity will apply to all applications, except for householder and advertisements applications, and other minor developments where biodiversity considerations are not appropriate, e.g. a change of use from A1 (retail) to A3 (restaurants and cafes). Those developments not covered by Policy EN 11 may still contribute to net gain through, where appropriate, the attachment of a planning condition to any consent requiring a scheme of ecological enhancements.

Where offsetting is proposed through a scheme of biodiversity credits and/or land banking, that scheme and the location for the offsetting will need to be approved by the Council, and evidence submitted to the Council to demonstrate compliance with the policy.

Major Developments:

- mitigation, compensation, and enhancement on, or immediately adjacent to,
- only in exceptional circumstances and in the interests of biodiversity will 'off site' or offsetting schemes be considered acceptable.

Non-major development:

 on site, preferred option, but off site or offsetting will be considered where it offers the best outcome for biodiversity, is in reasonably close proximity to the application site, and follows the mitigation hierarchy.

Additional points:

- Only that which cannot be mitigated or compensated for on site will be permitted off site,
- loss or damage to irreplaceable habitats will, by definition, entail a net loss.



The Council may, in due course, provide further detailed guidance on this policy in the form of a practice note or **Supplementary Planning Document.** In the absence of further guidance, reference will be made to the latest government guidance, Biodiversity Net Gain – Principles and Guidance for UK Construction and Developments (CIEEM, CIRIA, IEMA, 2016), and British Standard BS42020 Biodiversity - Code of Practice for Planning and Development, or subsequent revisions.

SPD will take about a year so what to do in the meantime?

Cabinet

12 September 2019

Is the final decision on the recommendations in this report to be made at this meeting?

es/



Net gain for Biodiversity in the Borough

Final Decision-Maker	Cabinet
Portfolio Holder(s)	Councillor Alan McDermott – Leader and Portfolio Holder for Planning and Transportation
Lead Director	Lee Colyer – Director of Finance, Policy and Development
Head of Service	Stephen Baughen – Head of Planning
Lead Officer/Author	David Scully - Landscape and Biodiversity Officer
Classification	Non-exempt
Wards affected	All

This report makes the following recommendations to the final decision-maker:

- That the proposals for addressing existing and emerging policies for net gains for biodiversity across the Borough as part of development proposals are noted.
- That Councillors be asked to provide any comments they think will be helpful in preparing future guidance in support of the emerging policy for net gain for biodiversity to the Planning Policy team (<u>planningpolicy@Tunbridgewells.gov.uk</u>) by 5pm on 1 November 2019.

Proposal for using S106 contributions:

To be defined in the S106 agreement as "biodiversity offsetting sum" which is "to be spent on a scheme of biodiversity offsetting within the Borough covering the establishment of project principles, scheme design, identification of site(s) including the Council owned Woodlands of Marshley Harbour Woods, Snipe and Bassets Wood and High Woods and/or the acquisition of other sites, preparation of management plans and the execution of improvements works and fees for management, professional and legal advice".

Initially this will be earmarked as follows but this may change depending upon advice received and early scoping of the proposals:

- Management plans for Council owned woodlands by KHWP with some external support - £9k
- Long terms works to woodlands to achieve a minimum net gain of 5.71 Units -£75K to be spent over a minimum 50year timeframe.
- Development of a future scheme of borough or county offsetting £18K consultant fees
- Any surplus to be put towards future offsetting schemes or biodiversity units to be provided elsewhere.

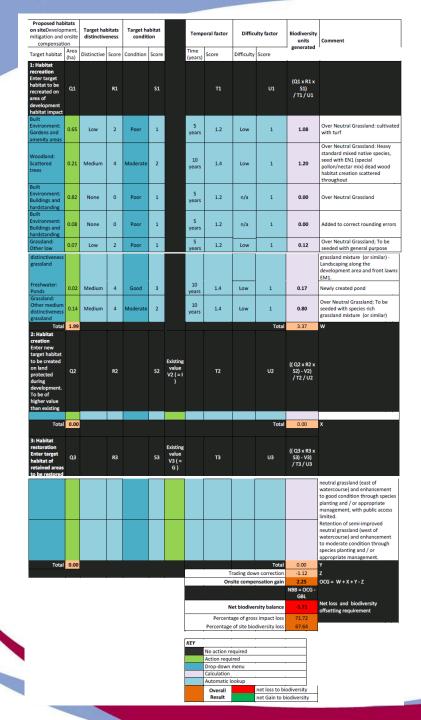


How is this being applied?











Loss of 5.71 Biodiversity Units

Estimated cost of biodiversity Units and consultant fees £18 to 24K per biodiversity unit.

We have agreed in principle £102.78K or £18k per biodiversity unit







Table 5 - Biodiversity Metric

Pre-intervention biodiversity calculation																
Habitat Type	Size of habitat parcel ha	x	Distinctiveness	x	Condition	x	Strategic location	x	Connectivity	=	Biodiversity units					
Arable field	2.63	x	0	x	1	x	1.1	x	1	=	0					
Species rich hedgerow	0.16		4		2.5		1.1		1		1.76					
Poor quality hedgerows	0.04		2		1		1.1		1		0.088					
											1.848					
Post intervention calculator Target Habitat	Size of habitat parcel	x	Target Distinctiveness	x	Target Condition	x	Strategic location	x	Connectivity	x	Difficulty	x	Time to target condition	x spatial risk	=	Biodiversity units
Existing Species rich hedgerow	0.16		4		3		1.1		1.1		1		0.965	1		2.242
New Species rich hedgerow	0.04		2		2		1.1		1.1		0.67		0.7	1		0.091
orchard area	0.1402		4		2		1.1		1.1		0.67		0.7	1		0.636
natural play area	0.1782		2		2		1.1		1		1		0.837	1		0.656
Species rich grassland and scrub matrix	0.7469		4		3		1.1		1		0.67		0.7	1		4.624
																8.249

Post units	-	Pre units	=	Outcome	
8.2	49 -	1.84	8 =		6.40



0.26-

3.15-

4.78

7.63

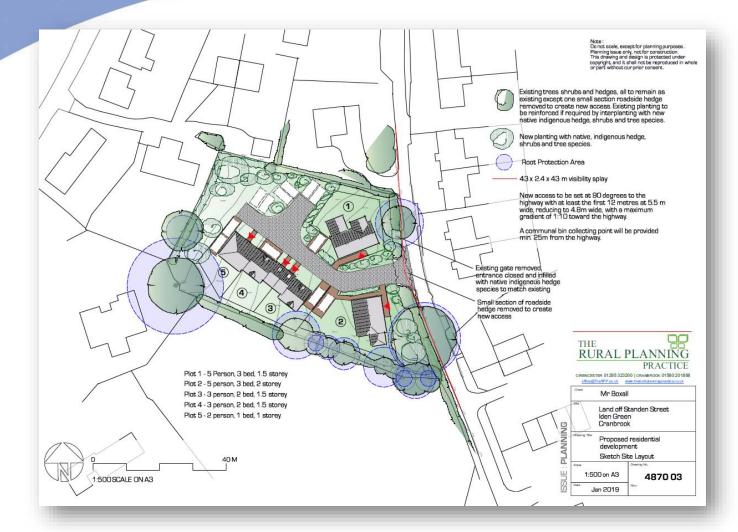
Negotiated a £25k contribution to biodiversity offsetting

0 = tarmac 2 = Censsor clover leg.

Arable field Species rich hedgerow Poor quality hedgerows	2.63 0.16 0.04	x	4 2	x	1 2.5 1	x	1.1 1.1 1.1	x	1 1 1	•	1.76 0.088 1.848	4.	14	or .	5.786 7.63	4	
Post intervention calculator Target Habitat	Size of habitat parcel	×	Target Distinctiveness	×	Target Condition	x	Strategic location	x	Connectivity	x	Difficulty	хт	ime to targe	et x sp	atial risk =	Biodiversity units	
	0.16		4		3 2		1.1 1.1		1.1		1 0.67		0.965		1	2.242	
Existing Species rich hedgerow New Species rich hedgerow orchard area hatural play area	0.04 0.1402 0.1782		4 2		.2 .		1.1		1.1		0.67		0.7		1	0.636	

3 = Good (trighet Certifon) 2 = Modernho

.67 Mediem dikicelly.





1 Biodiversity Unit £18k

Appeal Decision

Site visit made on 15 July 2019

by Graham Chamberlain BA (Hons) MSc MRTPI

an Inspector appointed by the Secretary of State

Decision date: 24 July 2019

Appeal Ref: APP/M2270/W/18/3215766

Land at Common Road, Sissinghurst, Cranbrook, Kent TN17 2JR

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Kingacre Estates Ltd against the decision of Tunbridge Wells Borough Council.
- The application Ref 18/01827/FULL, dated 5 June 2018, was refused by notice dated 7 August 2018.
- The development proposed is described as 'The construction of two No. 3-bedroom detached houses, one No. 4-bedroom detached house, two No. 4-bedroom semidetached houses and three No. 3-bedoom terraced affordable houses with associated parking and landscaping'.

Decision

1. The appeal is dismissed.

Main Issues

- 2. The main issues in this appeal are:
 - Whether the appeal site is a suitable location for the proposed development with reference to the accessibility of services and facilities and policies concerned with the location of housing;
 - The effect of the proposed development on the character and appearance of the area;
 - Whether the proposed development would preserve the setting of Carpenter's Corner' and The Crossways, Grade II listed buildings and preserve or enhance the character or appearance of the Sissinghurst Conservation Area;
 - The effect of the proposed development on highway safety, with particular reference to visibility, access and parking
 - The effect of the proposed development on biodiversity.

Reasons

Whether the proposed development would be in a suitable location

The appeal site encompasses a parcel of land to the north of Frittenden Road with a frontage on Common Road. It is currently undeveloped and over grown

https://www.gov.uk/planning-inspectorate

An empirical means of measuring whether the mitigation listed by the appellant would result in a net gain in biodiversity has not been submitted. Therefore, I cannot be certain the measures would result in a net gain, as required by Paragraph 170 of the National Planning Policy Framework. The submissions include differing expert opinions on this point. This is a material consideration weighing against the appeal scheme.

Whether the adverse impacts of the proposal would significantly and demonstrably outweigh its benefits.

The proposal would have greater than limited harm to the setting of listed buildings and the appellant has not demonstrated the scheme would result in a net gain for biodiversity.

¹ Also referred to as Carpenter's Cottage

